



TASMANIAN HERITAGE COUNCIL

MINUTES OF MEETING NO. 20220420

Wednesday 20 April 2022

Via videoconference

Start time: 10.05am

1. CORPORATE GOVERNANCE

1.1. Welcome

1.1.1. The Chair welcomed members to the meeting, particularly new members Elizabeth Frankham and Michael McLaren. She went on to pay respect to the traditional owners of the land.

1.1.2. Present and Apologies

Tasmanian Heritage Council

Brett Torossi	Chair
Simon Angilley	Member with expertise in engineering, nominated by the Local Government Association of Tasmania
Caroline Evans	Member with expertise in history
Mary Duniam	Member representing community interests
Elizabeth Frankham	Member representing the Tourism Industry Council of Tasmania
David Gatenby	Member representing the Tasmanian Farmers and Graziers Association
Roger Hesketh	Member representing the Tasmanian Council of Churches
Jennifer Jones-Travers	Member with expertise in Archaeology
Stuart King	Member representing heritage conservation interests
Genevieve Lilley <i>attended from 11.30am</i>	Member with expertise in architecture, and Deputy Chairperson
Michael McLaren	Member representing the Local Government Association of Tasmania
Philip Mussared	Member representing the National Trust
Jessica Richmond	Member representing the mining industry with expertise in mining heritage
Peter Scott <i>attended from 10.30am</i>	Member representing the building development industry

Apologies

Deidre Wilson	Alternate member for the Director of National Parks and Wildlife
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Heritage Tasmania

Annita Waghorn	A/Director and Registration Manager
Ian Boersma	Works Manager
Felicity Britten	Executive Officer

1.1.3. Declarations of Interest

- Philip Mussared advised that he has been appointed to the Royal Tasmanian Botanical Gardens Board, and has ceased as Managing Director of Canberra Investment Services Pty Ltd. It was agreed that the Register of Interests would be updated accordingly.

Philip also declared an interest in:

- Agenda item 2.1.1- WA6828 – HMAS Huon – distillery proposal. He is a Director of whisky purveyor, MyWhiskyJourneys, which stocks products from Sullivans Cove Distillery, the proponent for this development. The meeting agreed that there was no conflict as this was not a close relationship and, that Philip should participate in discussion and determination of the agenda item.
 - Agenda item 1.5.9 – Situational Analysis of the Historic Heritage Ecosystem in Tasmania. Philip noted that both the National Trust Australia (Tasmania) and the Royal Tasmanian Botanical Gardens (of which he is Director and Board Member, respectively) are mentioned in the report. It was agreed that there is no conflict.
 - Agenda item 1.4.1 – Heritage Tasmania Report to 31 March 2022. Philip noted that the Report refers to Heritage Tasmania working with the Royal Tasmanian Botanical Gardens on the project for the new visitor centre at the Gardens and, that it was likely that the final proposal would be referred to a future meeting of the Heritage Council for determination. It was agreed that any interests would be appropriately managed at that time.
- Jessica Richmond advised that she has resigned from the Brand Tasmania Board and requested that the Register of Interests be updated accordingly.
 - Simon Angilley advised of a number of changes to his entry in the Register of Interests and undertook to provide the details to Heritage Tasmania.

1.1.4. Review of agenda and noting of 'asterisked' items

Move: David Gatenby **Second:** Mary Duniam

20220420/1 Resolved:

That the Tasmanian Heritage Council:

NOTE those items from the agenda marked with an asterisk:

1.1.5 Register of Interests

1.2.2 THC Action Sheet

1.4.1 Heritage Tasmania Report to 31 March 2022

1.5.1 THC Finance Report to 31 March 2022

1.5.2 THC Work Plan (2021-22)

1.5.3 THC Contact List

1.5.4 Endorsed minutes of Archaeological Advisory Panel meeting, 31 January 2022

1.5.5 Endorsed minutes of Registration Committee meeting, 19 August 2021

1.5.6 Endorsed Registration Committee action sheet, 21 March 2022

1.5.7 Endorsed minutes of Works Committee meeting, 8 September 2021

1.5.8 Endorsed Works Committee Action Sheet, 21 March 2022

1.1.5. Register of Interests

See item 1.1.4 above.

1.1.6. Work Health and Safety

Nil

1.1.7. Round Table – brief updates

Members provided an update on recent activities.

- Jessica Richmond advised that her company is launching ‘Local Carbon’, a new carbon accounting services tool.
- Stuart King has been extremely busy with the return to face-to-face learning at the University of Melbourne.
- Jennifer Jones-Travers advised that the Central Coast Cultural Heritage Study report has now been submitted, and she is now working on a conservation management plan for the Penitentiary Chapel in Hobart.
- Philip Mussared advised that he is looking forward to working with fellow members of the Royal Tasmanian Botanical Gardens Board to implement a number of governance reforms and three capital projects.
He also confirmed that Scott Carlin has been appointed as the new Managing Director of the National Trust in Tasmania.
Philip further noted that there have been five Ministers for Heritage over the last two years, and that the Heritage Council would welcome the opportunity to meet with Minister Ogilvie.
- Mary Duniam advised that the Waratah-Wynyard Council would be considering its local heritage code at its next meeting.
- Simon Angilley advised that Ulverstone had recently hosted the Australian Street Rod Federation’s 2022 Nationals, with 450 pre-1949 cars featured. He noted that this had been a highly attended and extremely successful event for the Central Coast, and an interesting showcase of moveable heritage items.
- Elizabeth Frankham advised that the Tourism Industry Council Tasmania Board had recently met at the Callington Mill Precinct in Oatlands. She noted the level of investment in the site and the numbers of people visiting, and encouraged members to visit.
- Caroline Evans expressed her appreciation for the recent site visit to the early colonial timber getting sites in Wellington Park.
- David Gatenby agreed with earlier comments in relation to the position of Minister for Heritage and would welcome the opportunity for the Heritage Council to meet with Minister Ogilvie as soon as possible.
He also noted that the recent site visit to the early colonial timber getting sites in Wellington Park had been very worthwhile to understand the area and remaining evidence ahead of any further discussions by the Heritage Council.
- Roger Hesketh noted the marked increase in heritage property values in Perth, Tasmania.

1.2. **Minutes, Agenda Review and Action Sheet**

1.2.1. Draft Minutes of 16 February 2022 THC Meeting

Move: Jennifer Jones-Travers **Second:** Mary Duniam

20220420/2 Resolved:

That the Tasmanian Heritage Council:

Accept as a true and accurate record, the draft minutes of the 16 February 2022 meeting of the Tasmanian Heritage Council (meeting 20220420).

1.2.2. Tasmanian Heritage Council Action Sheet

See 1.1.4 above.

1.3. Chair's Report

1.3.1. General Update from the Chair

The Chair advised that she had recently provided input to Heritage Tasmania for the development of an op-ed piece to promote the launch of the Heritage Register online via LIST. A copy of the op-ed will be distributed to members.

The Chair noted that following community consultation by the City of Hobart as part of their Crowther Reinterpretation project, a future application for some form of works to/around the Crowther statue in heritage listed Franklin Square may be received and would need to be determined by the Heritage Council.

1.4 Director's Report

1.4.1 Heritage Tasmania Report to 31 March 2022

See 1.1.4 above.

1.5 Matters for Noting

1.5.1 THC Finance Report

See 1.1.4 above.

1.5.2 THC Work Plan (2020-21)

See 1.1.4 above.

1.5.3 THC Contact List

See 1.1.4 above.

1.5.4 Endorsed minutes of Archaeological Advisory Panel meeting, 31 January 2022

See 1.1.4 above.

1.5.5 Endorsed minutes of Registration Committee meeting, 19 August 2021

See 1.1.4 above.

1.5.6 Endorsed Registration Committee action sheet, 21 March 2022

See 1.1.4 above.

1.5.7 Endorsed minutes of Works Committee meeting, 8 September 2021

See 1.1.4 above.

1.5.8 Endorsed Works Committee action sheet, 21 March 2022

See 1.1.4 above.

1.5.9 Historic Heritage Sector Ecosystem Review Project

Nick McShane and Lynn Mason of Stenning and Associates joined the meeting and provided an overview of the findings and challenges identified in their Situational Analysis of the Historic Heritage Ecosystem in Tasmania Draft Report. It was noted that this report had been requested by former Minister for Heritage, Roger Jaensch MP.

Members were asked to provide any further feedback on the draft to Annita Waghorn. It was agreed that once finalised, the findings of the Report should be considered as part of the Heritage Council's strategic planning process for 2022.

1.6 Strategic and Policy Matters

1.6.1 Proposed legislative amendments 2022

Annita Waghorn provided a briefing on this matter, noting the highest priority amendments being considered. The meeting discussed in detail a number of the proposed amendments. It was agreed that further discussion around some of the proposed timeframes is required, and that further rewording is also required to make the intent and importance of the proposed amendments clear.

It was agreed that with additional input from Heritage Tasmania following today's meeting, this matter should be considered further by the Heritage Council and a determination be made via a resolution outside of meeting in accordance with the provisions of Schedule 2 of the *Historic Cultural Heritage Act 1995*.

1.6.2 Finalising the revised Policy – Presentations to the Tasmanian Heritage Council

Move: Philip Mussared **Second:** Simon Angilley

20220420/3 Resolved:

That the Tasmanian Heritage Council:

1. ENDORSE the revised *Policy – Presentations to the Tasmanian Heritage Council*.

2. MATTERS FOR DECISION

2.1 Works Matters

2.1.1 Works Application 6828 – Redevelopment of former HMAS Huon, 17 McVilly Drive, Hobart

Following discussion, amendments to the recommended conditions and the advice to applicant were agreed.

Move: Simon Angilley **Second:** Peter Scott

20220420/4 Resolved:

That the Tasmanian Heritage Council:

Consents to the discretionary permit being granted in accordance with the documentation submitted with Development Application PLN-21-734, advertised on 28/03/2022, subject to the following conditions:

1. Original fabric of the drill hall and residence, where not documented for removal or alteration in the application documents, must be retained and conserved; and, a suitably qualified heritage practitioner is to review construction drawings and specifications to ensure that the documentation reflects this intent.
2. Prior to the commencement of construction, the applicant is to provide Heritage Tasmania's Works Manager a letter confirming that the requirement of Condition 1 has been met and the identity of the heritage practitioner who has undertaken the review.

Reason for conditions 1 & 2

To ensure that significant heritage fabric is conserved under the direction of appropriately qualified persons.

3. The joinery of the pair of original doors that are proposed to be removed from the north-east elevation between grids 5 & 6 must be retained and stored in good condition within the building, with a copy of this notice attached and in a sealed protective plastic sleeve. The doors are not to be removed from the place without the approval of the Tasmanian Heritage Council.

Reason for condition

To ensure that historic material that is associated with this place is retained for reuse.

4. (i) A strategy for the interpretation of the place's historic cultural heritage significance must be prepared. This strategy must be submitted to Heritage Tasmania within 3 months of occupancy of the site and must be to the satisfaction of the Works Manager; and,
(ii) all components of the approved strategy must be fully implemented within 6 months of occupancy of the site, or to an alternative timeframe as agreed to by the Works Manager.

Reason for condition

To ensure that the heritage values and history of the site are communicated to users of the place, as a public benefit.

Advice

- (1) Consistent with the recommendation of Policy 6.2.2 of the 1995 Conservation Management Plan, it is recommended that (a) the replacement of non-original windows in the ground floor of the north-east elevation be of the same proportions and in the placement pattern as the originals, to recover the building's traditional architectural character, but to keep the glazing pattern of these new windows plain so that they are distinguishable from the originals; and, (b) the original detailing of the residence verandah be reconstructed, rather than introducing contemporary design details (an approach supported by the recommendations of the 2021 Heritage Impact Statement, on pages 40 and 54).
- (2) No permanent signage is to be erected or installed on the site without the approval of the Tasmanian Heritage Council.
- (3) Other than what is shown in the proposal documentation, no roof-top plant is to be installed on the Shadow Building without further approval of the Tasmanian Heritage Council.

2.1.2 Works Application 6839 – Replacement of annexe on City Park side of Albert Hall, Launceston

The specifics of this application were discussed in detail. In order for all representations to be considered – following an extension of the public comment period by Launceston City Council - it was agreed that the Chairperson determine the delegation under delegation, based on these discussions and members' opinions.

Move: David Gatenby **Second:** Genevieve Lilley

20220420/5 Resolved:

That the Tasmanian Heritage Council:

Agrees that the Chairperson determine under delegation Works Application 6839 / Development Application DA0108/2022, advertised on 26/03/2022.

2.1.2 Works Application 6812 – UTAS redevelopment, 83 Melville Street, Hobart

Move: Mary Duniam **Second:** Philip Mussared

20220420/6 Resolved:

That the Tasmanian Heritage Council:

Consents to the discretionary permit being granted in accordance with the documentation submitted with Development Application PLN-21-869, advertised on 16/03/2022, subject to the following conditions:

1. (i) An extant record of all the heritage buildings and structures must be completed, with reference to the Tasmanian Heritage Council's Practice Note No 3 (*Procedure for Recording a Heritage Place*).
- (ii) This extant record must include photographic images that illustrate the form and detail of the buildings and structures both externally and

internally, and these images must be clearly referenced to plans of the buildings and structures in a manner that clearly shows the camera location/orientation for each image.

(iii) A high-resolution digital copy of the extant record must be provided to the Heritage Tasmania and must be to the satisfaction of the Works Manager prior to the commencement of any strip out or demolition works to the buildings and structures.

Reason for condition

To provide a record of the heritage buildings and structures prior to the proposed major redevelopment of the site.

2. The heritage buildings and structures must be protected during the works. A detailed description of the proposed protective measures must be submitted to Heritage Tasmania and must be to the satisfaction of the Works Manager, prior to the commencement of works.

Reason for condition

To ensure the heritage elements of the place are protected during the development works.

3. (i) A communication protocol must be developed and implemented to ensure that all persons working on the site understand and appreciate the heritage values of the site and the obligations arising from the Tasmanian Heritage Register listing and this approval.

(ii) For all persons involved in excavation work or ground disturbance the protocol must include a briefing about the reporting requirements related to the discovery of any unanticipated archaeological remains, such as cesspits and building footings.

(iii) Evidence that this communication protocol has been developed and that procedures are in place for its communication to all persons working on the site must be submitted to Heritage Tasmania and must be to the satisfaction of the Works Manager, prior to the commencement of works.

Reason for condition

To ensure that all persons working on the site are aware of the heritage values of the site and their responsibilities, and to ensure that heritage fabric is protected and conserved during the works.

4. A detailed scope of all proposed conservation, alterations and demolition work to the heritage buildings and structures, must be prepared. The scope of work must reference the recommendations of the Praxis Environment *Historic Heritage Management Strategy* dated May 2021 (and *Heritage Impact Assessment* dated December 2021). Where there is any conflict between the Praxis Environment recommendations and the proposed work, a clear rationale for the variation must be provided by the applicant. The scope of work must be submitted to Heritage Tasmania and must be to the satisfaction of the Works Manager prior to the commencement of works to these buildings and structures.

Reason for condition

To ensure that the proposed demolition, alterations and additions will be designed to mitigate impacts to the heritage fabric and values of the place.

5. (i) Unless demonstratively unfeasible, historic fabric that is approved for removal or dismantling throughout the development site must be retained for reuse at the site.

(ii) A schedule of this material must be prepared that includes the proposed method and location for its reuse.

(iii) For historic material that is proposed to be disposed of a rationale for this proposed approach must be provided.

(iv) The schedule must be submitted to Heritage Tasmania and must be to the satisfaction of the Works Manager prior to the commencement of works.

Reason for condition

To ensure that historic material that is associated with this place is retained for reuse.

6. A digital copy of all plans and specifications submitted in making applications for demolition and/or building approval relating to this development, including the identification by the applicant of any substantial variance from the works documented in PLN-21-869, must be provided to Heritage Tasmania and must be to the satisfaction of Heritage Tasmania's Works Manager prior to the commencement of works.

Reason for condition

To ensure that works not adequately documented at the discretionary permit application stage can be assessed to ensure that the works will have an acceptable degree of impact on the place's heritage values, and to assist in the early identification of works that will require a minor amendment to the permit or further Heritage Council approval.

7. (i) All excavation in areas of high archaeological potential, as defined in Figure 7.10 of the Praxis Environment *Historic Heritage Management Strategy* dated May 2021 (and *Heritage Impact Assessment* dated December 2021), must be preceded by an archaeological impact assessment and, if warranted, an archaeological method statement which details measures to avoid or mitigate impacts upon the archaeological potential of the place. The method statement must be in accordance with the Tasmanian Heritage Council's Practice Note 2 (Managing Historical Archaeological Significance in the Works Process).

(ii) Within all other areas of the site designated as of low/no archaeological potential works must cease where unanticipated archaeological deposits are encountered. An archaeologist must be engaged to assess, record and make recommendations for the management of the deposits in consultation with Heritage Tasmania's Works Manager.

Reason for condition

To ensure that sub-surface heritage information is considered and appropriately managed.

8. A strategy for the interpretation of the place's cultural heritage significance must be prepared. This strategy must be submitted to Heritage Tasmania and must be to the satisfaction of the Works Manager. All components of the approved strategy must be fully implemented within 6 months of occupancy of the site, or to an alternative timeframe as agreed to by the Works Manager.

Reason for condition

To ensure that the heritage values and history of the site are communicated to users of the place, as a public benefit.

Advice

It is recommended that the University of Tasmania engages with the neighbours of the adjacent historic buildings on Melville Street and Murray Street, to ensure any concerns these neighbours may have about potential impacts to their properties are appropriately addressed.

Please note that no permanent signage is to be erected or installed on the site without the approval of the Tasmanian Heritage Council. Proposals for new signs will require additional approval.

2.2 Registration Matters

2.2.1 Permanent replacement entry to the Heritage Register – St John the Baptist Church and Cemetery, Buckland

Annita Waghorn provided an overview of this item, noting that the faculty of moveable items in the Church has not yet been completed by the Anglican Church.

Move: Genevieve Lilley **Second:** Stuart King

20220420/7 *Resolved:*

That the Tasmanian Heritage Council:

1. APPROVE the permanent entry in the Heritage Register of a replacement entry for St John the Baptist Anglican Church and Cemetery, Buckland (THR #12018), as per the datasheet and the boundary plan provided in Attachment 1.
2. APPROVE the intention to remove St John the Baptist Anglican Church and Cemetery, Buckland (THR #1501; Attachment 2) from the Tasmanian Heritage Register, pursuant to s22 (1A) (c) of the *Historic Cultural Heritage Act 1995* on the basis that this entry is duplicated or substantially duplicated by the replacement entry for St John the Baptist Anglican Church and Cemetery, Buckland (THR #12018), and subsequently writing to owners and planning authorities pursuant to s22(5) (a) and s22 (6). The Chair expressed her thanks to the Heritage Tasmania team, and to Stuart King and the Registration Committee for their hard work on this project.

It was agreed that the Heritage Council write to the Anglican Church noting that the faculty for St Johns is still outstanding, and reiterating the expectation that it be completed as soon as possible.

2.2.2 Permanent replacement entry to the Heritage Register – Hardwick House, Colebrook

Move: Michael McLaren **Second:** Jennifer Jones-Travers

20220420/8 *Resolved:*

That the Tasmanian Heritage Council:

1. APPROVE the permanent entry in the Heritage Register for Hardwick House, (THR 12040), replacing existing Heritage Register entry for Hardwick House, 2495 Colebrook Road, Colebrook 7307 (THR 5416) as per the datasheet and the boundary plan provided in Attachment 1.
2. APPROVE the intention to remove the entry for Hardwick House, formerly Brooklyn Mill (THR 5416; Attachment 2) from the Tasmanian Heritage Register, pursuant to s22 (1A) (c) of the *Historic Cultural Heritage Act 1995* on the basis that this entry is duplicated or substantially duplicated by the replacement entry for Hardwick House (THR 12040), and subsequently writing to owners and planning authorities pursuant to s22(5) (a) and s22 (6).

2.2.3 Permanent replacement entry to the Heritage Register – St John's Anglican Church, Hall and Cemetery, Franklin

Move: Caroline Evans **Second:** Roger Hesketh

20220420/9 *Resolved:*

That the Tasmanian Heritage Council:

1. APPROVE the permanent entry in the Heritage Register of a replacement entry for St John's Anglican Church, Hall and Cemetery, Franklin (THR #12026), as per the datasheet and the boundary plan provided in Attachment 1.
2. APPROVE the intention to remove St John's Anglican Church Hall, Franklin (THR #3516; Attachment 2) and St John's Anglican Church, Franklin (THR #3518; Attachment 3) from the Tasmanian Heritage Register, pursuant to s22 (1A) (c) of the Historic Cultural Heritage Act 1995 on the basis that these entries are duplicated or substantially duplicated by the replacement entry for St John's Anglican Church, Hall & Cemetery, Franklin (THR #12026), and subsequently writing to owners and planning authorities pursuant to s22(5) (a) and s22 (6).

2.2.4 Removal of 11 duplicate Heritage Register entries

Move: Peter Scott **Second:** Genevieve Lilley

20220420/10 Resolved:

That the Tasmanian Heritage Council:

Approve the removal of the following entries from the Tasmanian Heritage Register pursuant to s25, Historic Cultural Heritage Act 1995, and subsequently writing to owners and planning authorities of this decision pursuant to s26(a), on the basis that they duplicate or substantially duplicate existing replacement entries:

1. Cawood (THR884), 167 Tor Hill Road, Ouse
2. Hunter's Hill Barn (THR875), 167 Tor Hill Road, Ouse
3. Strathborough (THR862), 2120 Hollow Tree Road, Hollow Tree
4. Woodbury House (THR5594), 7489 Midland Highway, Woodbury
5. St Marys Anglican Church, and Cemetery, (THR4829), 65 Church Lane, Hagley
6. St Johns Anglican Church, (THR5284) 11 Church Street, Ross
7. Richmond Gaol, (THR 1074), 37 Bathurst Steet, Richmond
8. St Peter's Anglican Church, (THR 573) 2 Talbot Steet, Fingal
9. St James' Anglican Church, (THR5444), 458 Jericho Road, Jericho
10. Church of St Mary the Virgin and Cemetery, (THR 826) 31 Church Road, Gretna
11. Scotch Oakburn College, (THR 4179), 74-78 Elphin Road, Newstead

2.2.5 Removal of two duplicate Heritage Register entries

Move: Michael McLaren **Second:** Simon Angilley

20220420/11 Resolved:

That the Tasmanian Heritage Council:

1. APPROVE the removal of the entry, 'House', (THR1125), 9 Parramore Street, Richmond, from the Tasmanian Heritage Register, pursuant to s25 of the *Historic Cultural Heritage Act 1995*, and subsequently writing to owners and planning authorities of this decision pursuant to s26(a).
2. APPROVE the removal of the entry, 'House' (THR3165) 414 Macquarie Street, Hobart, from the Tasmanian Heritage Register, pursuant to s25 of the *Historic Cultural Heritage Act 1995*, and subsequently writing to owners and planning authorities of this decision pursuant to s26(a).

3. OTHER BUSINESS

3.1 Other business

3.1.1 Meeting Review

In discussing today's meeting, members agreed that there is a preference to meet in-person for the 15 June Heritage Council meeting.

It was also agreed that the Minister for Heritage would be contacted to establish when she might be available to meet with the Heritage Council.

The Heritage Council's desire to consider Situational Analysis of the Historic Heritage Ecosystem in Tasmania as part of their annual strategic planning processes was also reiterated, as well as the desire to pursue a project to establish the economic value of heritage to the State.

Members agreed that the opportunity to express and discuss contrary views at meetings is extremely valuable and results in better decisions and outcomes for the Heritage Council.

4. NEXT MEETING

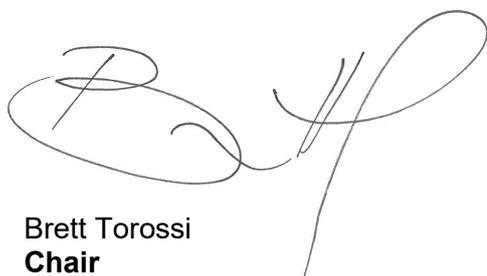
4.1 Date of next meeting:

- Regular, bi-monthly meeting: 10.00am – 2.00pm, Wednesday 15 June 2022, Hobart or via MS Teams (details to be confirmed)

Meeting concluded at 1.56pm.

**Meeting No 20220420
Held on 20 April 2022**

Signed as a correct record

A handwritten signature in black ink, appearing to read 'Brett Torossi', written in a cursive style.

**Brett Torossi
Chair**

15 June 2022