

TASMANIAN HERITAGE COUNCIL

MINUTES OF MEETING NO. 20190220

Wednesday 20 February, 2019

Venue: 200 Collins Street, Hobart
 Start time: 10:04am

1. CORPORATE GOVERNANCE

1.1. Welcome

1.1.1. Present and Apologies

Tasmanian Heritage Council

Brett Torossi	Chair
Kathy Evans	Member with expertise in history
David Gatenby (from 10.15am)	Member representing the Tasmanian Farmers and Graziers Association
Denise Gaughwin	Member with expertise in archaeology
Danielle Gray (from 10.20am)	Member with expertise in planning, nominated by the Local Government Association of Tasmania
Roger Hesketh	Member representing the Tasmanian Council of Churches
Stuart King	Member representing heritage conservation interests
Genevieve Lilley	Member with expertise in architecture
Kathryn McCann (from 10.10am)	Member representing the Tourism Industry Council Tasmania
Philip Mussared	Member representing the National Trust Tasmania
Frazer Read (from 10.30am)	Member representing the building development industry
Alex van der Hek	Member representing community interests

Apologies

Nil

Heritage Tasmania

Pete Smith	Director
Ester Guerzoni	Senior Executive Officer
Annita Waghorn	Registration Manager
Richard Allen	Heritage Assessment Officer
John Stephenson	Data and Geospatial Coordinator
Ian Boersma (by teleconference)	Works Manager
Felicity Britten	Minutes

1.1.2. Declarations of Interest

- It was noted that Kathryn McCann would be late for today's meeting, but had advised in advance of a potential conflict around agenda item 2.3.1 – *THC event sponsorship and partnership initiatives*, which includes reference to the Tourism Awards. Kathryn is a Director of the Tasmanian Tourism Industry Council Tasmania, which owns and runs those awards in Tasmania. This was noted and the Council agreed Kathryn should remain present for discussion of this item.
- By virtue of his role with the Anglican Church, Roger Hesketh declared the potential for a broad perceived conflict of interest in agenda item 2.1.1 – *Update on the sale of Anglican Church properties and review of Practice Note 12*. This was noted and the Council agreed Roger should remain present for discussion of this item.

1.1.3. Register of Interests

See item 1.2.3 below.

1.1.4. Round Table

Members reported their engagements with events and projects relating to historic cultural heritage in recent months.

- Roger Hesketh advised that he had recently held final services (i.e. deconsecration services) at St David's Church at Riverside (not entered on the Tasmanian Heritage Register (THR)); and Christ Church at Low Head (entered on the THR). It was noted that St David's has been sold to another denomination, and that there is a hopeful future for Christ Church with potential for continued access by the community. A final service at St Alban's, Pipers River, is also expected to be held in coming weeks.
- Kathy Evans advised that she and Caroline Evans have been working on an interesting interpretation project for the Hobart waterfront, which has involved working with Aboriginal curators at the Tasmanian Museum and Art Gallery.
- Denise Gaughwin reported that she had given an evening talk at the recent Kempton convict station (Picton) archaeological dig, a cooperative project between the University of Tasmania (UTas) and Heritage Projects of the Southern Midlands Council. The focus of her talk had been on the Heritage Register, levels of heritage significance and the works process, and she had cited Patterdale and Meagher's Cottage (both entered on the THR) as examples. Excavations are expected to continue at Kempton next summer, under the direction of Professor Eleanor Casella, as part of the Convict Archaeology Field School offered by UTas.
- Kathryn McCann advised that Wrest Point has been undertaking extensive consumer research over the last few months via interstate focus groups, aimed at establishing the needs base of the leisure visitor, and understanding their perception of Tasmania.
A strong preference around heritage and interpretation for accommodation is clear. At the request of members, Kathryn agreed to present the relevant findings from the qualitative data to a future THC meeting.
- David Gatenby and Carol Bacon have recently launched their book on the history of the Campbell Town Hospital. The original hospital was built in 1855 and was the third oldest in Tasmania.
- Genevieve Lilley advised that she has spent a busy summer servicing her accommodation place at Cradle Mountain. The current difficulty finding tradespeople, particularly in rural areas, was discussed.
- Philip Mussared advised that it is evident to the National Trust that the matter of churches is rising in prominence within the community. He noted however, that

there is a great deal of misunderstanding on the role of the Heritage Council, the National Trust and also on the cost of maintenance.

- Stuart King has recently submitted an article to Architecture Australia magazine, which is one of a suite of five articles on modernist churches the magazine will be publishing. Stuart's is on the Church of the Incarnation at Lindisfarne on Hobart's eastern shore.
The articles will be making a case for the need to recognise the significance of Post WWII churches.
- Alex van der Hek has spent the summer recovering from an injury and attending various cultural events around the State.
- Danielle Gray recently visited Maatsuyker Island by boat with the Friends of Maatsuyker group. The light station, constructed in 1891, is listed on the THR. Danielle noted that the light station and buildings are in excellent condition due to the ongoing work of Parks and Wildlife, the Island's volunteer caretakers and Friends of Maatsuyker group. Danielle will circulate her images of this visit to members and arrange to prepare an e-news story on her visit.
- Frazer Read has recently met with Heritage Tasmania to discuss the current suite of amendments proposed to the *Historic Cultural Heritage Act 1995*.

THC members were encouraged to consider submitting e-newsletter articles of public or sector interest to Ester Guerzoni, accompanied by high resolution images.

1.2. Minutes, Agenda Review and Action Sheet

1.2.1. Draft Minutes of 5 December 2018 THC Meeting

Move: Philip Mussared **Second:** Genevieve Lilley

20190220/1 Resolved:

That the Tasmanian Heritage Council:

ACCEPT as a true and accurate record, the draft minutes of 5 December 2018 Tasmanian Heritage Council meeting (meeting 20181205).

1.2.2. Action Sheet

The management of the Action Sheet and the best mechanism for moving items to the Annual Work Plan and Registration and Works Committee action sheets was discussed. The new traffic light reporting system was noted and welcomed.

Move: Danielle Gray **Second:** Frazer Read

20190220/2 Resolved:

That the Tasmanian Heritage Council:

NOTE the Tasmanian Heritage Council Action Sheet dated 31 January 2019.

1.2.3. Review of Agenda

It was agreed that at this and future meetings, those items marked with an asterisk on the agenda will be formally noted as a group by the Heritage Council, rather than considered individually.

Move: Alex van der Hek **Second:** Danielle Gray

20190220/3 Resolved:

That the Tasmanian Heritage Council note:

1.1.3 *Register of Interests*

1.2.4 *Tasmanian Heritage Council Contact List*

1.3.2 *Tasmanian Heritage Council Strategic Plan*

1.5.1 *Tasmanian Heritage Council Finance Report to 31 January 2019*

1.5.3 *Works Committee Minutes – Meeting 480, 18 October 2018*

Following discussion it was agreed that two additional items be added to the 'Other Business' section of today's agenda.

Move: Roger Hesketh **Second:** Frazer Read

20190220/4 Resolved:

That the Tasmanian Heritage Council add the following items to the agenda for today's meeting:

3.1.1 *Kings Meadows convict road site*

3.1.2 *2019 THC Meeting Calendar*

1.2.4. Tasmanian Heritage Council contact list
See item 1.2.3 above.

1.3. Chair's Report

1.3.1 General Update from the Chair

- The Chair provided an update on the current vacant positions on the Heritage Council.
- The Chair has been working with Heritage Tasmania in relation to media enquiries and correspondence regarding the Kings Meadows convict road site.
- There has been positive media attention around recent replacement entries.
- The Department of Premier and Cabinet (DPAC) Sizing Statement for the Heritage Council categorises the function of the Council, defines the roles of its members and sets remuneration rates. The Sizing Statement requires review now, ahead of the new batch of appointments, and is expected to be amended in the next 12 months to reflect the altered role of the Council in recent years.
- The draft inaugural Ministerial Statement of Expectation is awaiting feedback from within DPIPWE before finalisation by the Minister.
- Planning for the expressions of interest process for the Treasury Building Complex is ongoing, and a replacement entry is now being finalised.
- There has been some engagement at a community level in relation to the Barracks at Willow Court. Following further discussion regarding community engagement with heritage, the Chair undertook to arrange a future meeting with the Hobart Mayor on this topic.
- The 'Tasmanac' project is progressing well. As part of Launceston's City Deal, funding has been provided for the Queen Victoria Museum and Art Gallery to digitise its collection, along with Tasmanian Museum and Art Gallery items relating to Launceston. This will form part of 'Tasmanac' in the future.

1.3.2 Tasmanian Heritage Council Strategic Plan
See item 1.2.3 above.

1.3.3 Tasmanian Heritage Council Annual Work Plan
Pete Smith referred members to the refreshed Tasmanian Heritage Council Annual Work Plan, which has had a number of changes in format and content to incorporate events and activities planned for 2019, as well as current and future policy priorities.

The Chair requested members provide feedback on the plan, and policy priorities in particular, by Friday 25 February 2019.

1.3.4 Work Health and Safety
It was noted that work health and safety is a priority for both the Heritage Council and Heritage Tasmania. It was agreed that a short briefing on emergency exit procedures would be held at the start of the April 2019 meeting.

Move: Denise Gaughwin **Second:** David Gatenby

20190220/5 Resolved:

That the Tasmanian Heritage Council:

NOTE agenda items 1.3.1 -1.3.3 as detailed above.

1.4 Director's Report

1.4.1 Heritage Tasmania Report to 31 January 2019

Pete Smith provided an update on recent strategic activities and highlighted key points from the Heritage Tasmania Report.

- The discretionary permit application for the 'Motown' development at Moorilla Estate has been lodged and referred to the Heritage Council for determination. It was noted that a review of the current data sheet is underway.
(Postscript: To avoid any confusion, it has since been agreed with MONA that the proposed replacement entry not proceed until the current DA has been resolved).
- Further research on Churchill's Hut, which was destroyed in the recent wildfires, is underway.
- To-date, \$800,000 in loans have been approved under the Heritage Places Renewal Loan Scheme, with a further \$2M of applications in-train. An opinion piece from the Chair has been prepared for the three regional newspapers, which will include promotion of the Loan Scheme. Information on the Loan Scheme will also be provided to Mayors and General Managers, key industry groups and member organisations.
Members strongly urged that the information also be provided to elected local government members as well as senior planning staff within local government authorities.
- The Canal Street buildings within the CH Smith site in Launceston will be occupied from April 2019.
- Planning is underway for the June 2019 Heritage Council regional meeting.
- Of the properties proposed for sale by the Anglican Church, four have been identified by Heritage Tasmania for assessment of their heritage values, and a further eight have been identified for possible replacement entries. An external provider will be engaged to complete these assessments.

Some concern was expressed at the use of delegations for approval of some of the high budget works listed in the 31 January 2019 Heritage Tasmania Report. Pete Smith advised that Heritage Tasmania is mindful of not overextending the use of delegations and that the focus is on the nature and categorisation of works and any likely impacts.

Move: Kathy Evans **Second:** Alex van der Hek

20190220/6 Resolved:

That the Tasmanian Heritage Council:

The annual audit of works exemptions by the Tasmanian Heritage Council's Works Committee (due in December 2019) is to include examples of exemptions given for high budget works.

Move: Danielle Gray **Second:** Roger Hesketh

20190220/7 Resolved:

That the Tasmanian Heritage Council:

NOTE the 31 January 2019 Heritage Tasmania Report.

1.4.2 Legislative Reform Update

Pete Smith advised the meeting that the first draft of the *Historic Cultural Heritage Act Amendment Bill 2019* has been received. Heritage Tasmania will be meeting with the Office of Parliamentary Counsel in the next week to further progress the

amendment process. The draft Bill will then be provided to the Heritage Council and once an exposure bill is available, consultation will occur with local government and key stakeholders. Frazer Read is assisting with this process on behalf of the THC.

Move: Kathy Evans **Second:** Denise Gaughwin

20190220/8 Resolved:

That the Tasmanian Heritage Council:

NOTE the legislative reform update provided by Pete Smith.

1.5 Matters for Noting

1.5.1 31 January 2019 THC Finance Report - see item 1.2.3 above

1.5.2 Registration Committee Minutes - Nil

1.5.3 Works Committee Minutes – Meeting 480,18 October 2018 – see item 1.2.3 above

2. MATTERS FOR DECISION

2.1 Works Matters

2.1.1 Update on sale of Anglican Church properties and the review of Practice Note 12 (Disposing of Religious Properties and Associated Matters)

Pete Smith referred to the papers for this item, including the draft revision of Practice Note 12 for members' consideration.

Works Manager, Ian Boersma, ran through the current draft of the revised Practice Note, and advised that case studies, photographs and captions will be added in the next stage.

The Chair thanked Heritage Tasmania and the Works Committee for their work to-date and congratulated them on the outcome. The matter was opened for feedback and discussion.

Various editorial amendments were agreed.

Move: Philip Mussared **Second:** Stuart King

20190220/9 Resolved:

That the Tasmanian Heritage Council:

1. NOTES the update provided on the sale of Anglican Properties;
2. PROVIDES its initial feedback on the review of Practice Note 12, including its content and any potential gaps in its content;
3. NOTES Heritage Tasmania's intention to submit an interim version of the Practice Note for THC endorsement on 17 April 2019;
4. AGREES to release the interim version of the Practice Note on the website and initiate a consultation process with the Tasmanian Council of Churches (TCC) and the Anglican Church, before issuing a final version; and
5. NOTES that once the interim Practice Note 12 has been endorsed Heritage Tasmania will progress its review of Practice Note 7.

It was agreed that a consultation strategy would be considered and decided at the April 2019 THC meeting.

2.2 Registration Matters

2.2.1 Permanent removal from the Tasmanian Heritage Register (THR) – ‘Belchers’, National Park (destroyed by fire in 2003)
Move: Denise Gaughwin **Second:** David Gatenby
20190220/10 Resolved:
That the Tasmanian Heritage Council:
APPROVE the removal of ‘Belchers’ 2176 Gordon River Road, National Park (THR#1211), for which no evidence has been found to support the criteria for listing on the Tasmanian Heritage Register, pursuant to s25(1)(a) and s25(2) of the Historic Cultural Heritage Act 1995 (the Act), and subsequently writing to owners and planning authorities of this decision pursuant to s26(a).

2.2.2 Permanent removal from the THR – 74 and 99A St John Street, Launceston
Move: Alex van der Hek **Second:** Denise Gaughwin
20190220/11 Resolved:
That the Tasmanian Heritage Council:
APPROVE the removal of the following duplicate entries from the Tasmanian Heritage Register, pursuant to s22(1A)(c) and s25(1)(a) of the Historic Cultural Heritage Act 1995:
a. THR#4616 – ‘Commercial Retail’, 99A–101 St John Street, Launceston; and
b. THR#6278 – ‘Commercial Retail Building’, 74–82 St John Street, Launceston;
noting that each of the places will remain in the Tasmanian Heritage Register under its non-removed entry, and subsequently writing to owners and planning authorities of this decision pursuant to s26(a).

2.2.3 For decision – 8 and 9 Goodwin Street, Invermay
Annita Waghorn provided a briefing on this matter, in which the ability of the places to meet the criteria for entry in the THR has been reviewed. It was noted that they are rare and uncommon examples of early timber buildings. Discussion ensued on the criteria met, and the need and opportunity to update the data sheets for the properties to reflect their full suite of heritage values.

Move: Danielle Gray **Second:** Kathy Evans

20190220/12 Resolved:

That the Tasmanian Heritage Council:

RETAIN the following entries on the Tasmanian Heritage Register, pursuant to s22(1A)(c) of the Historical Cultural Heritage Act 1995:

- a. THR#4331 – ‘Cottage’, 8 Goodwin Street, Invermay; and
- b. THR#4332 – ‘Cottage’, 9 Goodwin Street, Invermay.

At the request of members, it was agreed that Heritage Tasmania would consider whether replacement entries for 8 and 9 Goodwin Street, Invermay could be considered as part of the registration program; and whether the necessary amendments could in fact be made under the provisions of S94 of the Act (with the proviso to revisit Criterion C and whether it applies to these places). Heritage Tasmania to report back to the Heritage Council on this matter.

2.2.5 Draft Registration Policy and Procedures
Annita Waghorn provided a briefing on the draft *Amending and Replacing Entries in the Tasmanian Heritage Register Policy and Procedure* and the revised *Registration Decision Policy*. These have been prepared in part, to assist the Heritage Council to effectively deal with legacy and registration issues arising from the recent audit of Heritage Register entries.

The provisions of S94 of the Act, broadened as part of amendments made in 2013, and the extent of changes able to be made under the those provisions were discussed.

The Chair noted that the policies set a good standard for communications with property owners.

Move: Stuart King **Second:** Genevieve Lilley

20190220/13 Resolved:

That the Tasmanian Heritage Council:

1. **ENDORSE** the proposed *Amending and Replacing Entries in the Tasmanian Heritage Register Policy and Procedure*; and
2. **ENDORSE** the revised *Registration Decision Policy*.

The Chair congratulated Heritage Tasmania on these policies, which will significantly increase the efficiency of work in the registration area.

The meeting broke for lunch from 12.30 -1.00pm.

2.2.4 Presentation of the outcomes of the Cadastral Audit of the Tasmanian Heritage Register

John Stephenson provided a briefing on the cadastral audit of the Heritage Register, explaining the reasons for the audit, the methodology used and the types of problems identified.

Data from the audit has been analysed to categorise and group outstanding issues; and the pathways to rectify those issues have been established to inform the Registration Plan currently under preparation.

The potential to use the statistics from the audit to define areas of focus within the registration area was discussed. Members also queried timeframe for the rollout of a polygon layer in the Land Information System Tasmania. John advised that he had commenced a project plan for the polygon layer back in 2016, but it quickly became apparent at that point that a cadastral audit was required.

The Chair advised that the anticipated Registration Plan needs the capacity to address legacy issues identified in the audit, and once in place, the Heritage Council can make a budget bid for resources for its implementation.

It was agreed that GIS and planning expertise are critical to enable Heritage Tasmania to support the Heritage Council and the Tasmanian Heritage Register.

The Council expressed its formal thanks to John and the Registration Team for their work and outstanding thought leadership.

2.3 **Strategic & Policy Matters**

2.3.1 THC event sponsorship and partnership initiatives

Pete Smith provided a short briefing on this matter. Following discussion, members suggested that if future communication funding is limited, those activities that engage with the broadest possible audience (particularly property owners and the general community) should be prioritised.

Move: Danielle Gray **Second:** Roger Hesketh

20190220/14 Resolved:

That the Tasmanian Heritage Council:

AGREE on no more than four (4) event sponsorship and partnership initiatives to explore or progress in 2019 and the 2019-2020 financial year including:

- a. Tasmanian Architecture Awards
- b. Local Government Regional Forums / HELP planner forums
- c. Planning Institute initiatives.

3. OTHER BUSINESS

3.1.1 Kings Meadows convict road site

Denise Gaughwin spoke in relation to this site, which is not entered in the THR, and on which the Council had received a briefing at its December 2018 meeting.

Heritage Tasmania have since held discussions with Launceston City Council, the consulting archaeologist and the property owner, with the outcome that further excavation will commence on Monday 25 February 2019, funded by Launceston City Council. The excavations will occur over ten days and will cover those areas that it can be argued have not had a full consideration of the archaeological potential values.

Denise advised that she considers this a good outcome given that this is not a site entered in the THR. She went on to say that it is important for the Heritage Council to consider the broad implications of the debate around this issue and whether the Act adequately provides for such situations. The ability to allow for action on places with unexpected discoveries was raised, as was a potential means for marrying development corridors with potential heritage places in advance of development.

Move: Genevieve Lilley **Second:** Alex van der Hek

20190220/15 Resolved:

That the Tasmanian Heritage Council:

1. Acknowledges and congratulates all stakeholders on their cooperation in relation to the Kings Meadows convict road site, resulting in an improved level of archaeological investigation of the site; and
2. Will work to identify the issues raised in dealing with the Kings Meadows convict road site, with the aim to improve the future of heritage management.

3.1.2 2019 Tasmanian Heritage Council Meeting Schedule

A final draft of the 2019 meeting schedule was tabled for consideration by members. The Works and Registration Committee dates were agreed, as was an amended date and start time for the December 2019 Heritage Council meeting.

Move: Alex van der Hek **Second:** Frazer Read

20190220/16 Resolved:

That the Tasmanian Heritage Council:

ENDORSE the final 2019 THC Meeting Calendar as tabled.

3.1.3 Meeting Review

Members agreed that the cadastral audit presentation from John Stephenson was excellent and provided the necessary context for the policy and registration decisions they make as a body.

Members suggested that copies of future presentations be provided electronically, with hard copies available upon request.

Travel to and from Heritage Council meetings was discussed, along with the necessity for overnight stays before or after meetings. It was agreed that the safety of members is paramount, and that self-determination in relation to safe travel times and overnight stays is appropriate, within usual State Government provisions.

NEXT MEETING

- 4.1 Date of next meeting:**
Wednesday 17 April 2019, 10am
200 Collins Street, Hobart

Meeting concluded at 2.00 pm.

Meeting No 20190220
Held on 20 February 2019

Signed as a correct record

A handwritten signature in black ink, appearing to read 'Brett Torossi', written in a cursive style.

Brett Torossi
Chair

17 April 2018